

## Message Text

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PAGE 01 MOSCOW 04140 221803Z

67

ACTION EUR-25

INFO OCT-01 ISO-00 VO-03 SCA-01 SY-03 FBIE-00 CPR-02 IO-14

NIC-01 SAJ-01 CU-04 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 DRC-01 /130 W

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R 221448Z MAR 74 ZDK

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC 7138

INFO AMCONSUL LENINGRAD VIA POUCH

C O N F I D E N T I A L MOSCOW 4140

E.O. 11652: GDS

TAGS: PFOR, UR, US

SUBJECT: US TRAVEL CONTROLS ON SOVIETS

REF: A. STATE 53228; B. LENINGRAD 0240

1. PENDING CLARIFICATION FROM MFA ABOUT BOAT TRAVEL ON  
MOSCOW-VOLGA CANAL, EMBASSY WISHES TO RESPOND  
PROVISIONALLY TO REFTEL A.

2. IN REFERENCE TO PARA 3 OF REFTEL A, EMBASSY SUGGESTS  
THAT GETTYSBURG BE COUNTED AS ONE OFFERING AND THAT  
GETTYSBURG NATIONAL BATTLEFIELD PARK WITH A 4 MILE ZONE  
AROUND THE BATTLEFIELD PARK BE COUNTED AS SECOND OFFERING.  
THIS PARALLELS SOLNECHNEGORSK WITH LAKE SENEZHSKOYE WHICH HAS  
6 KM ZONE AS GIVEN IN 1966 MFA TRAVEL CONTROL NOTE. AREA  
CONCERNED IS WITHIN OPEN ADAMS COUNTY. NEIGHBORING YORK,  
CUMBERLAND, AND FRANKLIN COUNTIES ARE CLOSED.

3. TO BRING DOWN TO 7 THE CITIES OFFERED IN PARA 3 OF  
REFTEL WAN SUGGEST WINCHESTER BE DROPPED. IN GENERAL, AMERICAN  
OFFERINGS ARE MORE ATTRACTIVE AND MORE DISTANT THAN MOSCOW  
OBLAST OFFERINGS. DROPPING WINCHESTER EXCLUDES LARGEST AND  
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PAGE 02 MOSCOW 04140 221803Z

MOST DISTANT CITY OFFERED IN VIRGINIA.

4. IF SOVIET ARE NOT FORTHCOMING ON MOSCOW-VOLGA CANAL, SUGGEST OCEAN CITY BE DROPPED AND LURAY RETAINED.

5. IN REFERENCE TO PARA 9 OF REFTTEL A, LENINGRAD CONGEN HAS RESPONDED SEPARATELY IN REFTTEL B. EMBASSY SECTIONS HAVE BEEN CANVASSED AND CONSENSUS IS THAT POINTS A AND B ARE MOST IMPORTANT (IN THAT ORDER).

6. RE PARA 9C, EMBASSY CONSIDERS THAT CONSULAR OFFICERS HAVE RIGHT UNDER US-SOVIET CONSULAR CONVENTION AS WELL AS INTERNATIONAL DIPLOMATIC PRACTICE TO TRAVEL TO ANY CITY OR AREA WITHIN THE SOVIET UNION TO DISCHARGE THEIR CONSULAR FUNCTIONS. FACT THAT AREA IS OPEN OR CLOSED MAKES NO DIFFERENCE IF LEGITIMATE CONSULAR BUSINESS ARISES THEREIN. DEPARTMENT SHOULD RECALL THAT AT TIME OF INTRUSION OF US AIRCRAFT INTO USSR IN OCTOBER 1970, USG INSISTED ITS CONSULS HAD RIGHT OF ACCESS TO DETAINED USG OFFICIALS IN CLOSED AREA, AND IN FACT SOVIET AUTHORITIES GRANTED CONSULAR ACCESS TO THESE DETAINEES IN THE CLOSED CITY OF LENINAKAN. ARTICLES 4, 7 AND 12 OFFER AMPLE AUTHORITY FOR RIGHT OF CONSULAR OFFICERS TO TRAVEL TO OPEN OR CLOSED AREA IN USSR ON LEGITIMATE BUSINESS.

IF DEPARTMENT WISHES TO SEEK NOTE-FREE TRAVEL FOR CONSULAR OFFICERS ON CONSULAR BUSINESS (EMERGENCY), PERHAPS THAT WOULD OFFER POSSIBILITY FOR NEGOTIATION. BUT WE SHOULD BE CAREFUL WE DON'T DILUTE OUR PRE-EXISTING RIGHT OF ACCESS TO OPEN AND CLOSED AREAS, AS SPELLED OUT ABOVE, REGARDLESS OF QUESTION OF NOTIFICATION.  
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